Unemployment Insurance and Macro-Financial (In)Stability

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CEMLA/Dallas FED Financial Stability Workshop November 2023

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- ▶ This paper: Two *new* mechanisms. A higher unemployment insurance
 - Weakens household balance sheets: Households
 - reduce precautionary (liquid) savings &
 - increase mortgage debt/leverage.
 - Weakens bank balance sheets: Banks hold more and riskier mortgages. * Literature

1. A quantitative GE model that features

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2. County and state level evidence on house prices and mortgages

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Cross-sectional studies potentially understate destabilizing effects of UI.

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 - Event study after an unexpected cut in UI in Missouri

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 - Event study after an unexpected cut in UI in Missouri
- ► House prices and mortgage loans respond more to aggregate shocks
 - Cross-sectional (border-county) evidence

Quantitative Model

- OLG of finitely-lived households
- Subject to idiosyncratic income and unemployment risk.
- ► Unemployed receive UI benefits.
- ► HHs receive utility from consumption and housing services.
- HHs can either rent or own a house of desired size; can save in liquid assets.

- House purchase can be done through a defaultable fixed-rate mortgage
- Terms of mortgage contracts (down payment and mortgage interest rate) are endogenous
- ► Homeowners can resize their house and/or refinance their mortgage

➡ HH's Problem

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 - credit supply $\propto \underline{\text{bank net worth}}$
 - credit supply = credit demand from firms & households \rightarrow eq'm bank lending rate

Quantitative Results

- ► Calibrate the model economy to match US moments, most importantly
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 - Household and bank balance sheets
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- ► Study
 - 1. Steady state effects of higher UI on household and bank balance sheets
 - 2. Destabilizing effects of UI: a boom-bust experiment.

Large variation in UI replacement rates (<u>maximum UI benefit</u>) in US counties



Steady-State Comparisons





Boom-Bust Experiment: (De)Stabilizing Effects of Unemployment Insurance



A Remark:

Results generalize to productivity, house price expectations, & bank leverage shocks.

Boom-Bust Dynamics (UI=40%)



Higher UI amplifies the bust in the housing market



Higher UI amplifies the **bust** in the banking sector





Real Sector

Higher UI amplifies the bust in income, output, and consumption.





Foreclosure Rate

GE Matters: Bank balance sheet channel amplifies the destabilizing effect of UI



17/25

Unexpected temporary UI expansion stabilizes

 Increase discretionary UI benefits in the benchmark model (UI=40%) to 60% during the bust





Evidence from US States and Border Counties

- 1. Mortgage debt/leverage is higher in regions with higher UI.
- 2. Regions with higher UI experience larger fluctuations in aggregates.

Empirical Methodology: Border Discontinuity Design



We use counties that have borders to each other but are in different states.

1. UI and Loan-to-Income Ratio

Strong positive correlation between UI Generosity and Loan-to-Income ratio



Using Panel data at the county level:

 $LTI_{bcy} = \beta * UIbenefits + \gamma * Controls + YearFE + CountyFE + BankFE + \varepsilon_{bcy}$

| Dependent Variable: Loan-to-income ratio | | | | | | | | |
|--|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) |
| UI Benefits | 0.462*** | 0.261*** | 0.148*** | 0.216*** | 0.220*** | 0.213*** | 0.042*** | 0.056*** |
| | (0.032) | (0.041) | (0.040) | (0.077) | (0.076) | (0.074) | (0.015) | (0.017) |
| Controls | Ν | Y | Υ | Υ | Υ | Υ | Ν | Υ |
| Year FE | Ν | Ν | Υ | Υ | Υ | Υ | Ν | Ν |
| County FE | Ν | Ν | Ν | Y | Y | Y | Ν | Ν |
| Bank FE | Ν | Ν | Ν | Ν | Y | Ν | Ν | Ν |
| Bank*Time FE | Ν | Ν | Ν | Ν | Ν | Y | Ν | Y |
| Pair*Time FE | Ν | Ν | Ν | Ν | Ν | Ν | Y | Y |
| Obs. | 2,950,010 | 2,021,977 | 2,021,977 | 2,021,977 | 2,021,365 | 2,008,819 | 2,220,346 | 1,510,563 |
| \mathbb{R}^2 | 0.075 | 0.082 | 0.100 | 0.183 | 0.305 | 0.370 | 0.204 | 0.415 |

2. UI amplifies the effect of interest rates on newly issued mortgages

| | All | | Pair(matching) | Pair(border) |
|---|-----------|-----------|----------------|--------------|
| | (1) | (2) | (3) | (4) |
| $\Delta Int.Rate_{q-1}^{10y}$ X UI Ben. | -0.039*** | -0.036*** | -0.016* | -0.017* |
| , | (0.009) | (0.011) | (0.009) | (0.009) |
| $\Delta Int.Rate_{q-1}^{10y}$ | -0.337*** | | | |
| , | (0.113) | | | |
| County Controls | Υ | Υ | Y | Υ |
| State Controls | Υ | Υ | Y | Υ |
| Macro Controls | Υ | Y | Y | Ν |
| County FE | Υ | Y | Y | Y |
| Month FE | Υ | Ν | Ν | Ν |
| Time FE | Ν | Y | Ν | Ν |
| Pair(matching)*Time FE | Ν | Ν | Y | Ν |
| Pair(border)*Time FE | Ν | Ν | Ν | Y |
| Obs. | 93,873 | 93,873 | 29,214 | 34,932 |
| R ² | 0.490 | 0.774 | 0.892 | 0.933 |

Standard errors in parentheses

* p<0.10,** p<0.05, *** p<0.01 >> Volatility Regression

2. UI amplifies the effect of interest rates on house prices

| | А | .11 | Pair(matching) | Pair(border) |
|----------------------------------|-----------|-----------|----------------|--------------|
| | (1) | (2) | (3) | (4) |
| $Int.Rate_{q-1}^{10y}$ X UI Ben. | -0.002*** | -0.002*** | -0.002** | -0.001* |
| | (0.000) | (0.000) | (0.001) | (0.001) |
| $Int.Rate_{q-1}^{10y}$ | -0.017*** | | | |
| , | (0.005) | | | |
| County Controls | Υ | Y | Υ | Υ |
| State Controls | Υ | Y | Υ | Υ |
| Macro Controls | Υ | Y | Ν | Ν |
| County FE | Y | Y | Υ | Υ |
| Seasonality FE | Υ | Ν | Ν | Ν |
| Time FE | Ν | Y | Ν | Ν |
| Pair(matching)*Time FE | Ν | Ν | Υ | Ν |
| Pair(border)*Time FE | Ν | Ν | Ν | Υ |
| Obs. | 280,903 | 280,903 | 175,826 | 124,384 |
| \mathbb{R}^2 | 0.180 | 0.297 | 0.705 | 0.722 |

Standard errors in parentheses

* p<0.10,** p<0.05, *** p<0.01

- ► We provided evidence from
 - a quantitative GE model &
 - micro data from US and mortgage markets that

UI destabilizes aggregate fluctuations and raise financial instability risks.

- ► The arguments can be extended to other policies that lowers income risk, e.g.
 - other social insurance policies and progressive income taxation.

Thanks!

In PSID, on average over the years,

- 34% of unemployed head of households were homeowners when they were unemployed.
- ► 38% if either head or spouse were unemployed.
- 51% homeownership rate among head of households who experienced some unemployment.
 - 58% homeownership rate among households where head or spouse experienced some unemployment.

Literature on Stabilizing Effects of Unemployment Insurance

Unemployment insurance as an automatic stabilizer:

McKay and Reis (2016, 2020), Di Maggio and Kermani (2017)

Stabilizing effects of discretionary unemployment insurance extensions:

Nakajima (2012), Hagedorn, Karahan, Manovskii, and Mitman (2013), Kekre (2019), Coglianese (2015), Hsu, Matsa, and Melzer (2018), Chodorow-Reich, Coglianese, and Karabarbounis (2018)

Countercyclical unemployment insurance:

Kroft and Notowidigdo (2016), Landais, Michaillat and Saez (2018), Nakajima (2019)

Contribution relative to

Quantitative papers: we study new channels

Missouri Experiment

- Unexpected cut in UI generosity in Missouri in April 13, 2011.
- ▶ UI duration in Missouri decreased from 73 weeks to 57 weeks.

| | Weights | | Missouri | Synthetic Missouri |
|---------------|---------|---------------------|------------|--------------------|
| Connecticut | 0.021 | LTI | 2.08 | 2.08 |
| Illinois | 0.113 | Ave. Wages | 39570.50 | 39571.20 |
| Indiana | 0.294 | $\Delta log(Wages)$ | 2.70 | 2.70 |
| Minnesota | 0.041 | HP | 253.74 | 255.39 |
| Nebraska | 0.024 | Unemp. Rate | 6.72 | 6.73 |
| Ohio | 0.004 | Pop. | 5900265.67 | 6370584.61 |
| Tennessee | 0.402 | $\Delta log(GDPpc)$ | 0.53 | 0.53 |
| West Virginia | 0.101 | log(GDP pc) | 10.66 | 10.66 |

Missouri Experiment (* LTI-UI Relation)





Renter can either continue to rent or buy a house:

$$V^{r}(\widehat{\theta}) = max\left\{\underbrace{V^{rr}(\widehat{\theta})}_{rent}, \underbrace{V^{rh}(\widehat{\theta})}_{buy}\right\}$$

The value of becoming a homebuyer is given by

$$V^{rh}(\widehat{\theta}) = \max_{c,h,d,d' \ge 0} \left\{ u(c,h) + \beta_i E V^h(\theta') \right\}$$

subject to

$$c + p_h h + a' = y(j, z; w) + R_i a + d(q^m(\widehat{\theta}; h, d) - \varphi_m) - \varphi_f I(d > 0)$$
$$d \le (1 - \underbrace{\iota}_{=0}) p_h h$$

Homeowner can stay, sell, resize, refinance or default:

$$V^{h}(\theta) = max\left\{\underbrace{V^{hh}}_{stay}, \underbrace{V^{hr}}_{sell}, \underbrace{V^{hu}}_{resize}, \underbrace{V^{hf}}_{refi}, \underbrace{V^{d}}_{default}\right\}$$

where V^{rh} is the homebuyer's value, given by:

$$V^{hd}(\theta) = \max_{c,s,a' \ge 0} \left\{ u(c,s) + \beta E \left[\pi V^r(\theta') + (1-\pi) V^d(\theta') \right] \right\}$$

s.to

$$c + \frac{a'}{1+r_i} + p_r s = a + w(1-\tau) y(j,z) + \max\{(1-\varphi_e) p_h h - d, 0\},\$$

In case of selling the house:

• $\pi = 1$ and the higlighted part is replaced by $p_h h - d$

External Parameters

Preferences:

$$u(c,s) = \frac{\left(c^{1-\gamma}s^{\gamma}\right)^{1-\sigma}}{1-\sigma}$$

| Parameter | Explanation | Value |
|------------------------|---------------------------------------|-------|
| σ | risk aversion | 2 |
| α | capital share | 0.3 |
| $ ho_{arepsilon}$ | persistence of income | 0.955 |
| $\sigma_{\mathcal{E}}$ | std of innovation to AR(1) | 0.198 |
| φ_h | selling cost for a household | 7% |
| φ_e | selling cost for foreclosures | 25% |
| ζ | fixed cost of mortgage origination | 2% |
| δ_h | housing depreciation rate | 2.5% |
| τ | variable cost of mortgage origination | 0.75% |
| η | rental adjustment cost | 1 |

Internally Calibrated Parameters

| Parameter | | Value |
|-----------------|--|-------|
| β_K | discount factor–capitalist | 1.06 |
| eta_D | discount factor-depositor | 0.76 |
| \underline{h} | minimum house size | 0.53 |
| r | deposit rate | 0.03 |
| γ | weight of housing services in utility | 0.23 |
| \bar{H} | housing supply | 1.0 |
| ϕ_k | share of wage bill financed from banks | 1.42 |
| eta_L | bank discount factor | 0.82 |
| ξ | bank seizure rate | 0.23 |
| κ | rental maintenance cost | 0.05 |
| δ_k | capital depreciation rate | 0.10 |

Interactions and amplification channels during the bust



 Focus on the effects of long-term interest rates on the housing markets at the county level and estimate

$$\begin{split} \Delta y_{c,t} &= \beta_1 \Delta Int. \ Rate_{t-1}^{10y} + \beta_2 \Delta Int. \ Rate_{t-1}^{10y} \cdot UIBen._{c,t} + UIBen._{c,t} \\ &+ Macro \ Controls_{t-1} + State \ Controls_{c,t} + County \ Controls_{c,t} \\ &+ \theta_c + \mu_t + \epsilon_{c,t} \end{split}$$

Monthly county level mortgage (compiled by Neil Bhutta) and house prices data

Credit Spreads from Gilchrist and Zakrajsek (AER, 2012)



FIGURE 1. SELECTED CORPORATE CREDIT SPREADS

Notes: Sample period: 1973:1–2010:9. The figure depicts the following credit spreads: GZ spread = the average credit spread on senior unsecured bonds issued by nonfinancial firms in our sample (the solid line); Baa-Aaa = the spread between yields on Baa- and Aaa-rated long-term industrial corporate bonds (the dashed line); and CP-Bill = the spread between the yield on one-month A1/P1 nonfinancial commercial paper and the one-month Treasury yield (the dotted line). The shaded vertical bars represent the NBER-dated recessions.